

DRILLING DEADLINES AND OIL AND GAS DEVELOPMENT

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Oil and gas leases between mineral owners and extraction firms typically specify a date by which the firm must either drill a well or lose the lease. These deadlines are known as primary terms. Using data from the Louisiana shale boom, we first show that well drilling is substantially bunched just before the primary term deadline. This bunching is not necessarily surplus-reducing: using an estimated model of firms' drilling and input choices, we show that primary terms can increase total surplus by countering the effects of leases' royalties, as royalties are a tax on revenue and delay drilling. These benefits are reduced, however, when production outcomes are sensitive to drilling inputs and when drilling one well indefinitely extends the period of time during which additional wells may be drilled. We enrich the model to consider mineral owners' lease offers and find small effects of primary terms on owners' revenue.

KEYWORDS: Deadlines, leasing, royalties, oil and gas, drilling, bunching.

1. INTRODUCTION

OWNERS OF SUBTERRANEAN OIL AND GAS typically write contracts with specialized extraction firms to act as their agents because they lack the relevant expertise or capital necessary to extract their resources. In the United States, as well as several other countries, these contracts take the form of mineral leases that ubiquitously contain deadlines known as "primary terms." A primary term is a period of time during which the firm must drill at least one producing well. Drilling effectively extends the lease term until production ends; not drilling within the primary term ends the lease. Leases also typically specify a royalty payment from the firm to the owner. In this paper, we aim to understand the effects of this contract structure on drilling, production, and surplus outcomes. We emphasize the economic impacts of primary terms and how these effects are moderated by the distinctive characteristics of modern shale resources.

An oil and gas lease grants a firm an option, but not an obligation, to develop the mineral owner's property by drilling wells and extracting the hydrocarbons. Upon signing a lease, the firm pays the owner a flat fee, known as a "bonus." The primary term specifies a period of time (typically 3 to 10 years) that the firm has to drill at least one well and commence production. If it does so, the lease is then "held by production" and remains in effect until the firm ceases production. The firm may then also drill additional wells

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on the parcel to increase its overall production rate. On the other hand, if the firm does not complete a well by the end of the primary term, the lease terminates, and the mineral owner is free to sign a new contract with another firm or recontract with the original firm.

The royalty specified in the lease dictates the percentage of the lease's oil and gas revenue that the firm must pay to the mineral owner. Royalties are often significant, as the royalty rate typically lies between 12.5% and 25%. [Brown, Fitzgerald, and Weber \(2016\)](#) estimate that royalty payments associated with the six largest U.S. shale plays totaled \$39 billion in 2014.

The royalty and primary term clauses distort firms' incentives regarding when to drill wells and how much effort to invest in fracking and well completion. The incentive to drill at least one well before primary term expiration has received considerable attention within the industry, with numerous reports of firms drilling unprofitable wells for the sake of holding their lease acreage. For instance, the *San Antonio Express News* reported in 2012 that "many companies . . . are drilling quickly simply to meet the terms of their contract and keep their leases—not because they want to drill gas wells now" ([Hiller \(2012\)](#)). Although royalties are less prominent in the news, they also distort firms' decisions because they are a tax on revenue only, thereby driving a wedge between firms' profit and total surplus.

We begin our analysis by studying data from the Haynesville Shale in Louisiana, where the institutional structure and data availability are conducive for studying lease terms. We discuss relevant institutional features of the Haynesville in [Section 2](#), discuss our data sources in [Section 3](#), and then show in [Section 4](#) that there is substantial bunching of drilling in the months just prior to lease expiration. We further show that many leases are characterized by having only a single well that was drilled just before lease expiration, suggesting that drilling in these areas was primarily motivated by holding acreage for future wells rather than by immediate profits.

While the bunching analysis suggests that the primary term influences firms' drilling decisions, it does not identify what drilling decisions, production, and surplus would be absent the primary term. The evident distortion might suggest that the primary term reduces surplus; however, primary terms act in the presence of a royalty rate that is typically 20–25%. This tax on revenue reduces firms' returns to drilling so that they require more favorable price and cost conditions to drill a well, delaying drilling in expectation relative to what would have occurred absent the royalty. The primary term may then increase total surplus by counteracting the royalty's drilling timing distortion.

To quantify these effects, in [Section 5](#) we present an econometric model of the major decisions the firm makes after acquiring a lease. First, our model incorporates the decision of whether and when to drill. We model this decision as an optimal stopping problem in the spirit of [Kellogg \(2014\)](#), [Bhattacharya, Ordín, and Roberts \(2018\)](#), [Ordín \(2019\)](#), and [Agerton \(2020\)](#), wherein the firm chooses when to drill during the primary term in the presence of stochastic natural gas prices and drilling costs. Second, our model accounts for the firm's input quantity decision conditional on drilling, which is a new feature in this class of models. As discussed in [Covert \(2015\)](#), modern shale wells (unlike conventional wells) require large inputs of fracking fluid in order to produce commercial quantities of hydrocarbons. Exploiting variation in wells' use of water over time—which we take as driven by variation in gas prices and the prices of inputs into well drilling and completion—we estimate that the marginal productivity of water is large: moving from the 25th to the 75th percentile of water increases production by about one-half its interquartile range in the data. Third, in our model, like that in [Agerton \(2020\)](#), the value of drilling the first well includes the value of unlocking an indefinite option to drill additional wells later.

We use our model to jointly estimate drilling costs and natural gas productivity across the Haynesville, allowing for both observable and unobservable (to the econometrician) productivity shifters that affect firms' drilling decisions and drilling outcomes. Our estimates imply that some Haynesville wells—especially those drilled just before significant lease acreage expired—had negative expected profits, consistent with the notion that they were drilled to preserve lease acreage and future option value.

In Section 6, we discuss counterfactuals in which Haynesville leases omit a primary term, royalty, or both. A lease with neither provision leads the firm to make drilling and input decisions that maximize total surplus. A primary term alone substantially accelerates drilling—with drilling probabilities peaking just prior to expiration—reducing surplus. But in the presence of a 25% royalty, which causes drilling to be delayed, we find that the acceleration of drilling under the primary term is surplus-increasing, on average. The surplus gain is modest, amounting to 7.3% of the surplus loss imposed by the 25% royalty. This limited efficacy arises from two factors that are important to the shale oil and gas setting. First, primary terms do not directly affect firms' water input choices, which are substantially distorted by the royalty. Second, primary terms hasten the timing of only the first well drilled on a lease, not any later wells. When we simulate a case that is more akin to nonshale, conventional oil, and gas development—in which a lease can only accommodate one well and the marginal productivity of water is zero—we find that primary terms are more effective and recover 42.6% of the surplus lost by the 25% royalty.

Finally, in Section 7 we study how primary terms interact with royalties to affect the mineral owner's expected discounted revenue from a lease. We adopt a modeling framework in which firms have a hidden signal about productivity and owners can make take-it-or-leave-it contract offers, following the literature on oil and gas auctions (see Haile, Hendricks, and Porter (2010) and Kellogg and Reguant (2021) for reviews) and especially recent papers that study owner-optimal royalties in auctions for state-owned parcels (Bhattacharya, Ordin, and Roberts (2018), Ordin (2019), Kong, Perrigne, and Vuong (2022)). In these papers, a higher royalty rate trades off reductions in firms' information rents with decreases in firms' likelihood of drilling conditional on being awarded a lease, per theoretical arguments from Hendricks, Porter, and Tan (1993) and Skrzypacz (2013).

Our analysis in Section 7 builds on this previous work in two ways. First, we use our estimates of the marginal productivity of fracking inputs to highlight that, in the new era of shale oil and gas, the input choice distortion induced by the royalty can substantially reduce the owner's revenue-maximizing royalty rate. We find that the owner-optimal royalty is 25% in our baseline model but 39% in an alternative specification that sets the marginal productivity of water to zero. Second, we evaluate the impact of primary terms conditional on the royalty. We find that a primary term slightly decreases owner revenue in our baseline model (relative to a royalty-only contract) but slightly increases it when we shut down water inputs and allow only one well to be drilled on the lease. These findings are consistent with results from an analytically tractable version of our model, where we show that if the sensitivity of production to input choice is high, then provisions that induce the firm to accelerate drilling decrease the owner's expected revenue. Because the primary term more negatively affects the firm's value when productivity is low than when it is high, it also effectively increases dispersion across firm types, thus reducing the owner's ability to capture value. Moreover, the owner responds to this increased dispersion by setting the bonus so that fewer firm types agree to the lease offer, reducing total surplus.

We focus our attention on primary terms in the shale oil and gas industry because primary terms play an important and under-studied role in the development of shale

resources—which now account for the majority of U.S. oil and gas production—and because this industry is rich in data. But the underlying economics are likely to be relevant in other settings in which resource owners sell time-limited development options to other agents. For instance, master franchise contracts in retail settings typically specify royalty payments to the franchisor and impose a finite time for the franchisee to develop a minimum number of units (Kalnins (2005)). Licenses for adaptations of creative works (such as adaptations of novels for screenplays) often allow producers only a finite period to commence or complete production, lest the property rights revert to the original author (Litwak (2012)). And U.S. Federal Communication Commission spectrum auctions impose buildout requirements upon winning firms (GAO (2014)). Our hope is that this paper can serve as a springboard for studying the economics of contract term length in these and other settings.

2. INSTITUTIONAL BACKGROUND

The development of new techniques combining horizontal drilling with hydraulic fracturing in the early 2000s led to drilling booms in shale formations throughout the United States. We focus on the portion of the Haynesville Shale located in Louisiana for two reasons. First, the Haynesville produces almost exclusively dry natural gas, allowing us to focus our analysis on a single output. Second, the economic and legal institutions in Louisiana that shape leasing and the pooling of leases into units facilitate our empirical work, which requires us to match wells to their pooling units and associated leases. This section summarizes these institutions.

When a firm is interested in drilling on privately-owned land, it must negotiate a lease with the mineral owner.¹ U.S. oil and gas leases almost always include a cash bonus paid at signing, a royalty, and a primary term. The royalty rate specifies the fraction of oil and gas revenue that must be paid to the mineral owner, and the primary term sets the amount of time that the firm has an option to drill and commence production before it loses the lease. Once a productive well is drilled, the lease is “held by production,” which means that the lease continues in force as long as the firm maintains commercial oil and gas production on the lease. A lease may also include an extension clause, which gives the firm an option to extend the lease for a prespecified amount of time in exchange for an additional, prespecified payment to the mineral owner.

In practice, leases typically have a clause that allows the firm to hold a lease beyond expiration even if it is not producing, so long as it is actively in the process of drilling or fracking a well. Our analysis will therefore focus on “spudding” a well—that is, commencing drilling—as the necessary step to hold a lease.

Leases are often small relative to the area drained by a modern shale well, which may have a horizontal length of 5000 feet or more. Therefore, state regulators have established rules for combining leases into pooling units. In Louisiana, the default pooling unit for the Haynesville Shale is the square-mile section from the Public Land Survey System (PLSS). Typically, multiple firms will hold leases within a given pooling unit, and drilling operations then effectively function as a joint venture. One lead firm, typically the one with the highest acreage share of leases, becomes the operating firm and decision-maker. Costs and revenues are distributed to all lease holding firms on an acreage-weighted basis. Each firm then distributes royalties on revenues to its mineral owners on an acreage-weighted basis.

¹The lease structure we describe here also applies to publicly-owned oil and gas in the U.S.

Drilling a Haynesville well within a Haynesville pooling unit holds all current leases within the unit, not just those overlying the well itself. In addition, because horizontal wells in shale formations primarily recover gas that is located in rock close to the well bore, square-mile units have space for multiple horizontal wells that run parallel to one another. Thus, drilling a single well in a unit grants the operating firm the indefinite right to drill additional wells within the same unit.

Owners of minerals that are unleased at the time of drilling—either because their parcels were never leased or because their leases expired prior to drilling—effectively become participants in the joint venture with acreage-weighted shares in the profits.² It is therefore the threat that acreage in a unit will convert from leased to unleased that gives firms an incentive to drill prior to the expiration of primary terms. A unit typically consists of many leases, not all of which expire at the same time. The drilling incentive provided by a given lease's pending expiration depends on the acreage of that particular lease as well as the schedule of expiration dates for remaining leases.

3. DATA SAMPLE AND SUMMARY STATISTICS

This section summarizes our data on natural gas prices, rig dayrates, wells, leases, and units. We provide additional detail in Online Appendix A (Herrnstadt, Kellogg, and Lewis (2024)).

3.1. *Price and rig Dayrate Data*

Our measure of the price of natural gas is the 12-month natural gas futures price for delivery at Henry Hub, Louisiana, obtained from Bloomberg (2017).³ For the period from 2009–2013 (during which most of the Haynesville drilling happens), the average natural gas price is \$5.07 per mmBtu (mmBtu = million British thermal units), with a minimum of \$3.39 and a maximum of \$7.75.⁴ We also obtained data on rig dayrates, which are the cost of renting a drilling rig for one day, from Enverus (2017). The average dayrate from 2009–2013 was \$16,841, with a minimum of \$12,470 and a maximum of \$18,721.

3.2. *Well Data*

We obtained data on well drilling and completions from Enverus (2016), Louisiana Department of Natural Resources (2016a,b), and Louisiana Department of Natural Resources (2016c). These data include permit dates, spud dates, completion dates, the volume of water used in hydraulic fracturing, whether the well targets the Haynesville formation, and drilling and completion costs reported to the Louisiana DNR. We obtain well-level monthly production data from Enverus (2016).

²Because mineral owners typically do not have the financial liquidity to pay their share of the drilling and completion costs, Louisiana statute (LA R.S. 30:10) provides them the option not to pay. In that case, they do not receive their share of revenues until the well's overall revenues cover its costs (i.e., the well "pays out"). Consequently, firms cannot earn strictly positive profits from unleased acreage.

³We use prices for delivery at a 12-month horizon because wells produce gas gradually rather than instantaneously, and 12 months is the longest horizon at which futures are consistently liquidly traded.

⁴We deflate all gas price, rig dayrate, and drilling cost data to December 2014 dollars using the Bureau of Labor Statistics' Consumer Price Index for all goods less energy, all urban consumers, and not seasonally adjusted (Bureau of Labor Statistics (2018)). The CPI series ID is CUUR0000SA0LE.

TABLE I
SUMMARY STATISTICS FOR WELLS.

Variable	Obs	Mean	Std. Dev.	P10	P50	P90
Well spud year	2685	2010.5	1.5	2009	2010	2013
Well completion year	2685	2011	1.6	2009	2011	2013
Accounting well cost (millions, Dec 2014\$)	2495	10.4	2.4	7.8	10.1	13.3
Water volume (millions of gallons)	2401	6	2.8	3.5	5.5	8.9
PV total production (millions mmBtu)	2484	3.6	1.5	1.8	3.5	5.4

Note: The descriptive statistics in this table include all Haynesville wells, as defined in Section 3.2 and Appendix A.2. P10, P50, and P90 refer to the 10th, 50th, and 90th percentile of the relevant variable. The number of observations varies across rows because some variables are missing for some wells.

We focus our analysis on wells that targeted the Haynesville formation. In Table I, we present summary statistics for these wells. Most Haynesville wells were spudded and completed between 2009 and 2013. Water used in hydraulic fracturing ranged from less than 3.5 million gallons to more than 8.9 million gallons. Reported drilling and completion costs range from less than \$7.8 million to more than \$13.3 million.

To estimate the cumulative lifetime production from each well, we fit a decline curve to Enverus's monthly well-level production data.⁵ Our decline model, which we discuss in Appendix A.2, is based on the functional form derived in Patzek, Male, and Marder (2013). We use the estimated parameters to predict well-level production over time (extrapolating beyond our observed data) and then to predict the present value of each well's total lifetime cumulative production. Production summary statistics are shown in the last row of Table I. We find that the median present value of cumulative production is 3.5 million mmBtu, with 10th and 90th percentiles of 1.8 million mmBtu and 5.4 million mmBtu, respectively. In Figure 1, we show the average log of estimated productivity for all wells in our sample.

3.3. Lease Data

We compile data from Enverus (2016) on the universe of oil and gas leases in Louisiana that started between 2002 and 2015. These data include the start date of the lease, the primary term, any extension options, the royalty rate, the lease's PLSS section, and the acreage of the lease. The initial signing bonus is not recorded because state and local recorders do not require it, and because firms typically wish to keep lease terms confidential.

We focus on leases that are within our sample of Haynesville pooling units, as described in Section 3.4 below. In Table II, we present descriptive statistics for the 38,694 leases in this sample. Leases typically started between 2005 and 2011. Leases range from less than 0.20 acres to more than 240 acres, with a mean of about 80 acres. Typical royalty rates are 25% (65% of leases), 20% (19% of leases), and 18.75% (11% of leases). About 92% of leases have 36-month primary terms; a small fraction of leases have 60-month primary terms. About 78% of leases have extension clauses, with the vast majority of extensions

⁵Following Anderson, Kellogg, and Salant (2018), and consistent with Newell, Prest, and Vissing (2019), we assume that wells' production decline rate is unaffected by natural gas price shocks.

(a) Actual average log production per well

(b) Original gas in place (OGIP)

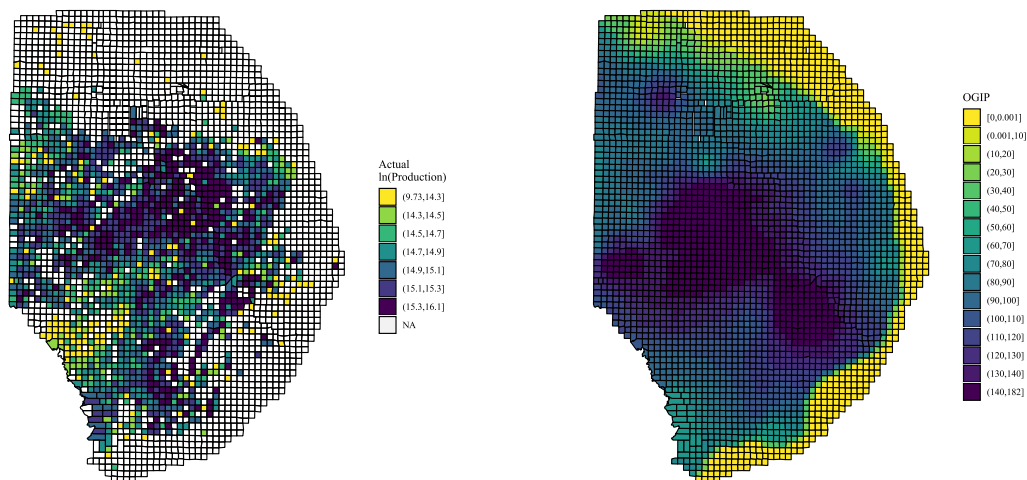


FIGURE 1.—Haynesville unit-level productivity. Note: Panel (a) is a map of Haynesville units showing the log of the calculated present value of aggregate well production, averaged within each unit, using decline estimation procedures discussed in Section 3 and Appendix A.2. In Panel (b), we plot original gas in place (OGIP) from Gülen, Ikonnikova, Browning, Smye, and Tinker (2015).

lasting 2 years.⁶ Exercising the extension option requires the payment of an additional bonus, but these bonuses are not usually recorded in the lease documents.

3.4. Pooling Unit Data

We obtain shapefiles for designated Haynesville units from Louisiana Department of Natural Resources (2016a). These units are typically PLSS square-mile (640 acre) sec-

TABLE II
SUMMARY STATISTICS FOR LEASES.

Variable	Obs	Mean	Std. Dev.	P5	P50	P95
Year lease starts	38,694	2008.5	1.7	2005	2008	2011
Year lease ends	38,694	2011.5	1.8	2008	2011	2014
Primary term length (months)	38,694	37.1	6.3	36	36	60
Indicator: Has extension clause	38,612	0.8	0.4	0	1	1
Extension length (months)	29,973	24.1	2.8	24	24	24
Royalty rate	30,215	23	2.9	18.8	25	25
Area in acres	38,428	79.9	386.7	0.2	5.4	244.1

Note: The descriptive statistics in this table include all leases associated with Haynesville units included in our analysis sample, as defined in Section 3.4. P5, P50, and P95 refer to the 5th, 50th, and 95th percentile of the relevant variable. The number of observations varies across rows because variables may be missing for some leases. The statistics for “extension length” are computed for the subsample of leases that have an extension clause.

⁶We show in Table A.II in Appendix B.2 that the correlations of royalties and primary terms with observable geologic quality and with natural gas prices are economically small. Extension clauses are associated with lower geologic quality units and lower gas prices.

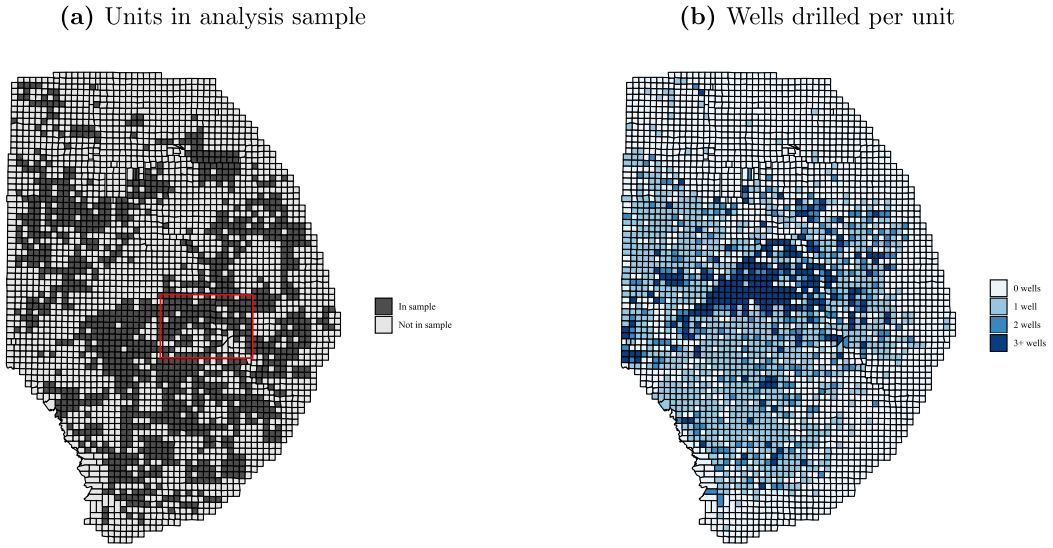


FIGURE 2.—Map of Louisiana Haynesville units. Note: Panel (a) is a map of Haynesville units (each square is a unit), where units that are in the analysis sample are colored dark. The rectangle is the outline of the map in Figure 3. Panel (b) is a map of Haynesville units, with units colored by how many Haynesville wells were drilled as of March 2017.

tions, though some units have slight irregularities. In addition to these DNR-designated Haynesville units, we also include in our sample PLSS sections that lie within the convex hull of the DNR-designated units.

Since we are interested in how the incentive to hold acreage affects the drilling of Haynesville wells, we remove from our sample units that may be held by drilling or production from other oil and gas formations. We do so by dropping units that have leases executed prior to 2004, nonzero oil or gas production in 2006, or non-Haynesville wells drilled after 2000. Our remaining sample, which we refer to as our *analysis sample* because we use it for the analysis in Section 4 below, includes 1226 units, which we map in Panel (a) of Figure 2.

We match leases to units using the reported section in each lease document. In some cases, the reported total acreage of all leases in a unit exceeds the actual unit acreage due to likely duplicates in the data. We use a clustering procedure—which we describe in detail in Appendix A.3—to identify and downscale acreage for these likely duplicates.

To match wells to units, we use GIS techniques to identify which unit the majority of a well’s horizontal leg passes through. Further details are in Appendix A.4. In Figure 3, we present a March 2017 snapshot of well laterals and pooling units for a selected portion of the Haynesville, illustrating the mapping of wells to units.

In Table III, we show summary statistics for our analysis sample of units. Units tend to have their first lease expire between 2008 and 2011, with a median of 2009. A total of 712 units (58%) have Haynesville wells drilled, with the first spud typically between 2008 and 2011. Of the units with drilling, 74% have only one well drilled, 15% have 2 wells drilled, 5% have 3 wells drilled, and 7% have 4 or more wells drilled. The most wells we observe in a single unit is 18. In Panel (b) of Figure 2, we map the number of wells drilled per unit.

We also show summary statistics on geological “original gas in place” (OGIP) from Gülen et al. (2015) (also used in Agerton (2020)) in Table III. OGIP approximates total natural gas in the Haynesville as a function of formation thickness, porosity, temperature,

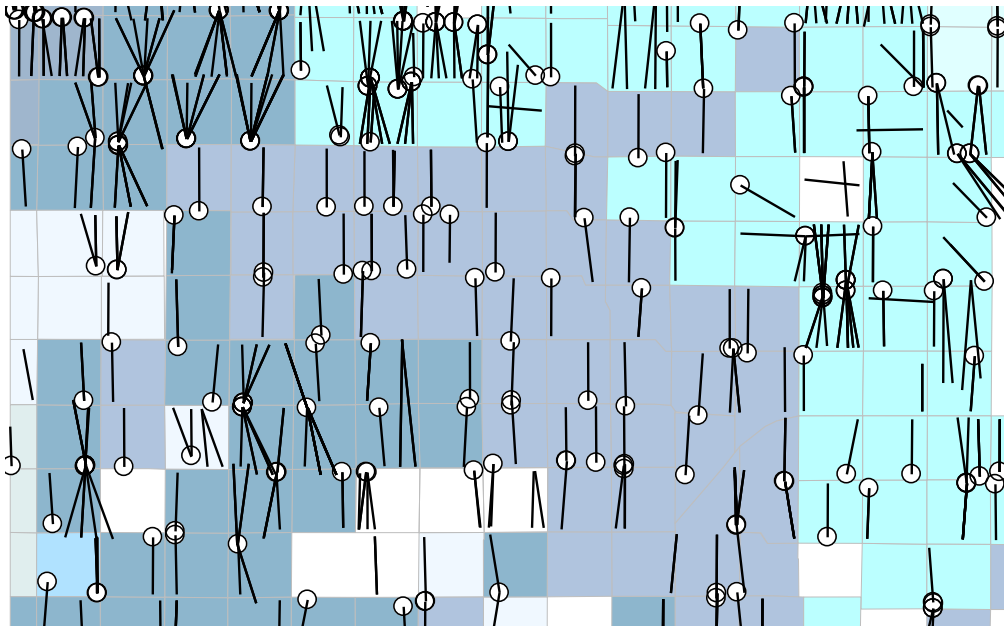


FIGURE 3.—An example of drilling patterns in the Haynesville Shale. Note: Map produced using data from the Louisiana DNR’s SONRIS. Each square is a unit, white dots are wellheads, and black lines are the approximate horizontal well path. Units are colored by unit operator. Data are as of March 2017 and include all Haynesville units, not just those in the analysis sample. The rectangle in Panel (a) of Figure 2 indicates the location of this example within the Haynesville Shale.

and pressure, but not using information from production outcomes. We present a map of OGIP in Panel (b) of Figure 1. Taken together, the two panels depict the positive correlation between unit-level OGIP and production.

Finally, in Figure 4, we present time-series aggregates, within our analysis sample of Haynesville units, for three major variables: the natural gas price, the number of leases signed, and the number of wells drilled. This figure shows that the gas price and Haynesville leasing peaked in early 2008, but drilling did not peak until about 2 years later, shortly before many leases were to expire. This pattern suggests that primary terms may

TABLE III
UNIT-LEVEL SUMMARY STATISTICS.

Variable	Obs	Mean	Std. Dev.	P5	P50	P95
Section acres	1226	641.7	13.7	620.2	642.7	662.3
Year first lease starts	1226	2006.5	1.4	2005	2006	2008
Year first lease expires	1226	2009.5	1.5	2008	2009	2011
Number of Hay. wells	712	1.6	1.6	1	1	4
Year of first Hay. spud	712	2009.8	1	2008	2010	2011
OGIP	1226	100.9	39.3	4.1	103.8	156.7

Note: The descriptive statistics in this table include all Haynesville units included in our analysis sample, as defined in Section 3.4. P5, P50, and P95 refer to the 5th, 50th, and 95th percentile of the relevant variable. The summary statistics in rows 4 and 5 are conditional on at least one well being drilled on the unit. OGIP denotes “original gas in place,” as computed in Gülen et al. (2015), and is measured in billions of cubic feet of natural gas per square mile.

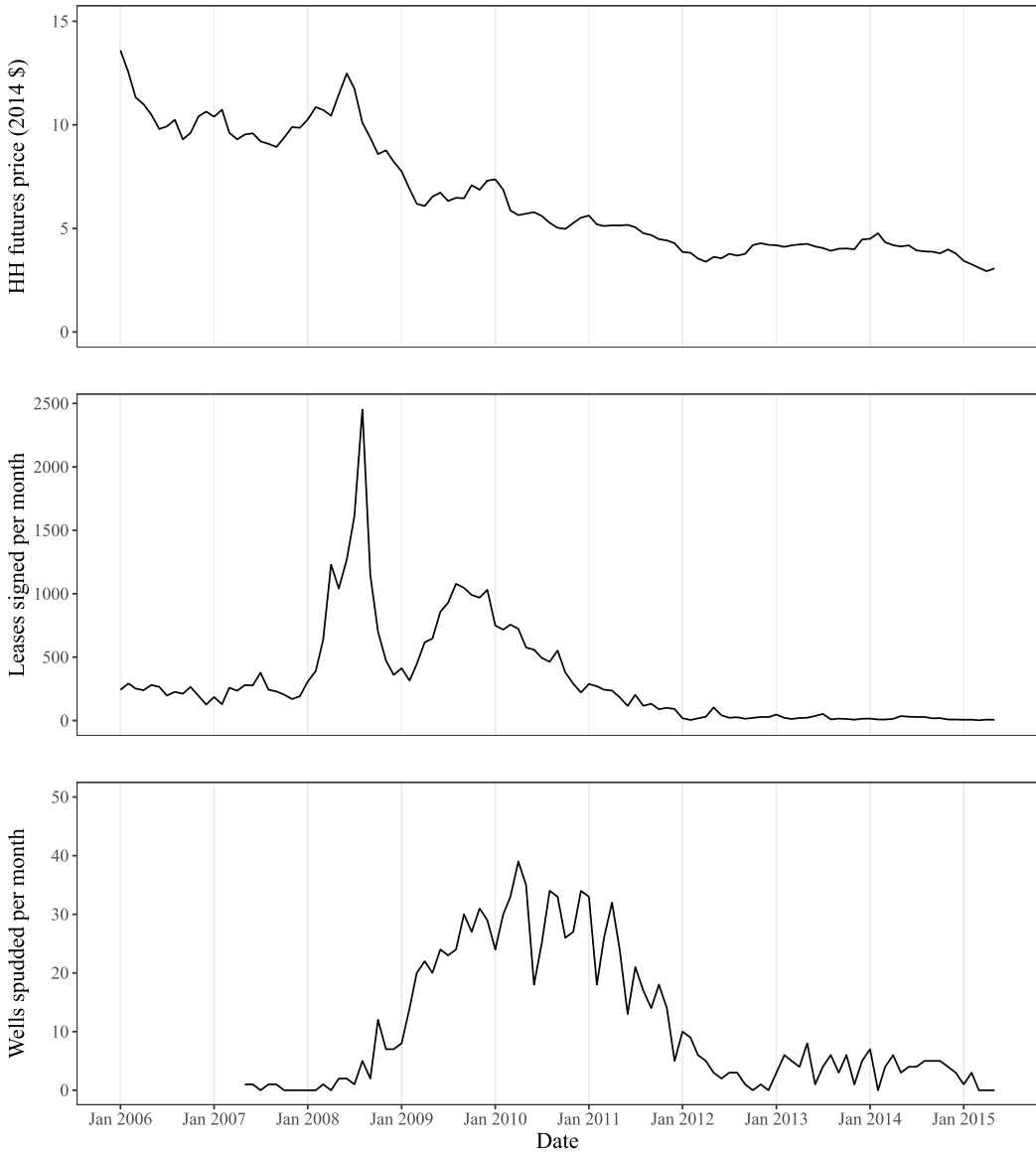


FIGURE 4.—Time series of the Henry Hub, Louisiana natural gas 12-month futures price, Haynesville leases signed, and the number of Haynesville wells spudded. Note: Data include activity for units in our analysis sample, as defined in Section 3.4.

have had a significant effect on aggregate drilling activity in the Haynesville, a possibility we examine more directly in our bunching analysis below.

4. EVIDENCE ON PRIMARY TERMS AND BUNCHING OF DRILLING

To study the role of lease expiration in motivating drilling in the Haynesville, we compare the date that the first Haynesville well is spudded in each unit in our analysis sample to the first date that a lease within the unit reaches the end of its primary term. In Panel

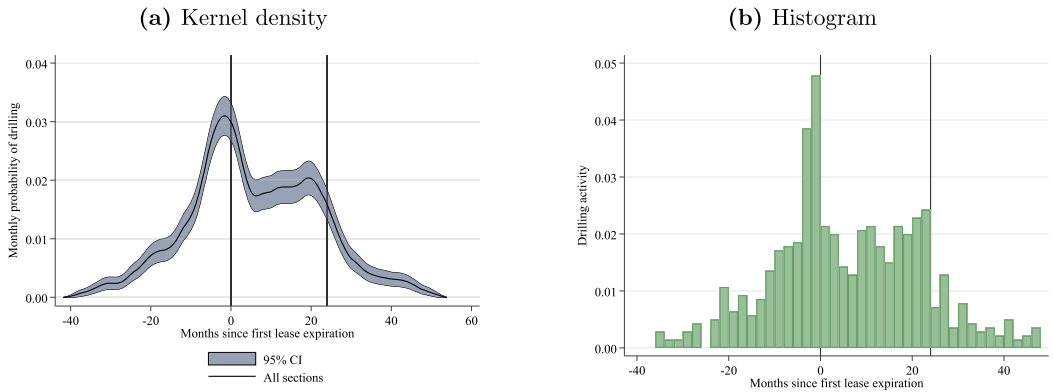


FIGURE 5.—Date of first drilling relative to first expiration date. Note: Panel (a) is a kernel-smoothed estimate of the probability of drilling the first Haynesville well in a unit on a given date, relative to the expiration date of the first lease within the unit to expire. Panel (b) is a histogram showing the same data, in which each bar represents 2 months. Vertical lines are drawn at the date of first lease expiration and 2 years after first lease expiration.

(a) of Figure 5, we present a kernel-smoothed distribution of spud timing relative to that expiration date, along with a 95% confidence interval; in Panel (b), we present a histogram of the same data. The substantial spike in the density prior to the expiration of the first lease suggests that lease expiration is often a binding constraint. In Appendix B.1, we use a formal bunching test to confirm that this spike is large and statistically significant. Further, in Appendix B.2, Figure A.3, we show that wells drilled just before expiration are fully-completed, producing wells: they do not exhibit remarkably low production, water inputs, or reported drilling costs.

Some leases in the Haynesville have a built-in extension clause that allows the firm to pay an additional bonus to extend the primary term by 2 years. Accordingly, a secondary spike in drilling 2 years after the primary term expires is in evident both panels of Figure 5. In Panel (a) of Figure 6, we split our sample into units in which the first lease to expire had an extension clause versus units in which the first lease did not have such a clause. The figure shows that units with extensions had a less pronounced drilling spike prior to the expiration of the original primary term and a larger drilling spike prior to the expiration of the extension term 2 years later.

It may be rational for operators to drill after the first lease expires if that lease does not account for a large share of the overall leased acreage and the remaining leases do not expire for some time. To examine this possibility, we calculate the amount of time from when the first lease expires to the time at which 50% of all acreage would expire and then compare units where that value is above versus below the median. In Panel (b) of Figure 6, we show that when there is a shorter amount of time until 50% of lease acreage expires, there is a more pronounced spike in drilling just before the first lease expires, consistent with this intuition.

If the primary term is pushing firms to drill a well to hold leased acreage when drilling was otherwise unprofitable, we would expect that many units would have only a single well for an extended period of time. Indeed, of the units in our sample that have drilling, 74% of them have only one well. In Panel (b) of Figure 2 and in Figure 3, we show that a large fraction of drilled units only had one well, even as late as March 2017.

The variation in shading in Figure 3 represents different unit operators. We find that operators often have control of multiple contiguous units, which suggests that the drilling

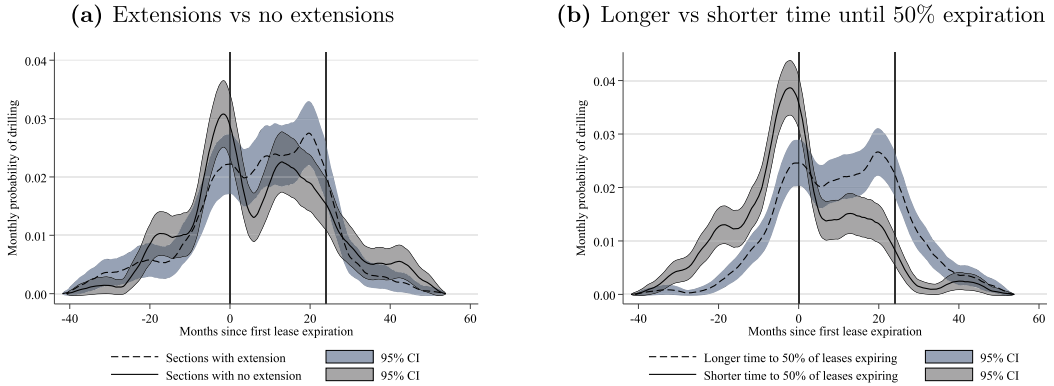


FIGURE 6.—Timing of first drilling by extension status and number of total wells eventually drilled. Note: Both panels present kernel-smoothed estimates of the probability of drilling the first Haynesville well in a unit on a given date, relative to the expiration date of the first lease within the unit to expire. Vertical lines are drawn at the date of first lease expiration and 2 years after first lease expiration. Panel (a) is a comparison of units where the first expiring lease had a built-in 2-year extension clause versus units where the first expiring lease did not have any extension clause. Panel (b) compares units where the time elapsed from first lease expiration to expiration of 50% of acreage is longer to those for which it is shorter.

patterns are not being driven by externalities like common pool inefficiencies or information spillovers (see Kellogg and Reguant (2021) for a review of research on these topics). We examine this possibility further in Figure A.2 in Appendix B.2, where we show that there is a spike in drilling prior to primary term expiration regardless of whether the unit operator controls nearby units or not.

5. SPECIFICATION AND ESTIMATION OF A MODEL OF FIRMS' DRILLING AND INPUT CHOICES

While the results presented in Section 4 show that primary terms cause bunching in drilling timing, they do not tell us what would have happened in the absence of primary term deadlines. For instance, the analysis does not tell us when wells drilled just prior to expiration would have been drilled in a “no primary term” counterfactual nor whether they would have been drilled at all. Moreover, if firms are forward-looking, the primary term can also hasten drilling substantially before the deadline. The bunching analysis also does not shed light on the effects of the royalty nor on any impacts of lease terms on water input choices.

To simulate these counterfactuals and then evaluate the effects of primary terms on surplus outcomes, we develop a model of firms' drilling timing and water input choice problem. This section discusses how we specify and estimate: (1) the well-level production function, including the effect of water use on wells' output; (2) well-level profits; (3) the time-series processes for the prices of natural gas and drilling inputs; and (4) firms' dynamic optimization problem. We provide a summary of all estimated parameters near the end of this section in Table V. Additional detail on the model and its estimation is provided in Appendix C.

5.1. Production Function

We specify the production function as $Y_{ij} = g(\theta_i, X_i, W_j, \varepsilon_{ij})$ for a well j drilled in unit i . Y_{ij} denotes the present value of well j 's cumulative lifetime gas output (in millions of

mmBtu, henceforth trillions of Btu (TBtu)), θ_i are factors observed by the firm but not by the econometrician, X_i represents observable covariates that may affect productivity, W_j is water input (in gallons), and ε_{ij} represents post-drilling output shocks that, unlike X_i and θ_i , are unknown to the firm at the time of drilling.

We include water inputs W_j in our production function because we are interested in capturing how lease royalties may reduce firms' use of costly well inputs, beyond just distorting drilling timing alone. These input distortions may be especially important in the modern shale industry, in which water is used to fracture the hydrocarbon-bearing rock formation and to convey proppant (specialized sand) that keeps fractures open. We focus on water in particular because it is the input most commonly recorded in our data; the use of proppant and other inputs is infrequently reported. We therefore think of measured water input W_j as a proxy for all inputs into hydraulic fracturing; that is, not just water itself but also proppant (which [Covert \(2015\)](#) finds is correlated with water), labor inputs, pumping equipment, chemical additives, and so on. Similarly, the water price series P_{wt} that we estimate in Section 5.3 should be interpreted as capturing the marginal cost of this collection of inputs.

To estimate the production function, we start with the full sample of wells that have both production and water records (see Table I) and that can be mapped to a Haynesville unit.⁷ We limit the sample to those wells that were completed between 2009 and 2013, when most of the Haynesville drilling was completed and the state of fracking technology used in the Haynesville was stable ([Cadotte, Whitsett, Sorrell, and Hunter \(2017\)](#)). For observable geology X_i , we use original gas in place (OGIP_{*i*}). We then specify the production function as equation (1):

$$Y_{ij} = \beta_0 + \beta_1 X_i + \theta_i + \beta_w \log W_j + \varepsilon_{ij}. \quad (1)$$

Water input W_j enters the production function in log form to reflect decreasing marginal returns to water. This production function is additively separable with output Y_{ij} measured in levels, not logs as in [Covert \(2015\)](#) or other applications using Cobb–Douglas assumptions. We use this functional form because we find that water use and OGIP are, if anything, slightly negatively correlated, rather than positively correlated as would be the case were $\log Y_{ij}$ on the left-hand side of equation (1).⁸ Unlike [Covert \(2015\)](#), which models spatial heterogeneity in the marginal productivity of water because that paper is primarily interested in how firms learn about their local production function, we simplify the production function by assuming there is a constant β_w over space.

Estimating equation (1) using OLS would yield inconsistent estimates for two reasons. The first is a standard selection problem: if the decision to drill is selected on the unobservable θ_i , then β_1 will be biased toward zero per the logic in [Olley and Pakes \(1996\)](#). The second is measurement error that will attenuate the estimate of β_w .⁹ One source of

⁷Because wells vary slightly in horizontal length, we scale both water inputs and cumulative production by well horizontal length such that both are standardized for a well with a length of 1485 meters.

⁸As OGIP is a significant driver of output and drilling decisions, a Cobb–Douglas production function would imply that W_j should increase with OGIP_{*i*} if firms choose W_j optimally. Instead, the correlation between W_j and OGIP_{*i*} in our data is -0.127 (-0.114 after controlling for month fixed effects). Because this correlation is modest, and because specification (1) greatly simplifies the model's solution (since each well's optimal W_j will be independent of its OGIP_{*i*} and θ_i), we model production per specification (1) rather than use a specification that allows the marginal productivity of water to decline with OGIP_{*i*} and θ_i .

⁹The usual simultaneity concern in production function estimation—that unobserved productivity heterogeneity would bias the estimate of β_w upwards—is not present here due to the additively separable functional form of equation (1).

measurement error is incorrect recording of the volume of water used. For instance, we find that where our data overlap with data in the FracFocus repository, wells' water use records do not always match. A second and likely more important source of measurement error is a difference between the total volume of water used and that which actually contributes to gas production—only the latter of which is represented by the $\log W_j$ term in equation (1). Frac jobs typically involve substantial losses of water into the formation that do not contribute to the generation of fractures or, ultimately, gas production. These losses can vary substantially across wells and are difficult for the firm to predict in advance because they depend on the presence of natural fractures near the wellbore and the properties of the frac fluid as it travels through the well and formation (Penny, Conway, and Lee (1985), Montgomery (2013), Yarushina, Bercovici, and Oristaglio (2013)). As a result, recorded water use exhibits a remarkably large variance—with many outliers—that is largely unexplained by location or time effects.¹⁰ Under an assumption that these water losses (in logs) are independent of $\log W_j$, they manifest in our model as classical measurement error.

We therefore use a two-step procedure to identify all of the parameters in the production function given in equation (1). We first estimate the coefficient on $\log W_j$, β_w , using a semi-parametric instrumental variable specification. We later estimate β_0 and β_1 , along with the variance of θ_i , by applying a maximum likelihood estimator to our full model, which explicitly accounts for selection of which units are drilled (see Section 5.4).

Our strategy for identifying β_w relies on the fact that firms' choice of water input W_j should depend on both the price of natural gas P_i and the price of water P_{wt} . Because we do not observe P_{wt} , we use an instrumental variable approach where we predict water use for each well using water use from all other wells drilled within the same month while partialing out the contribution of geology via nonparametric controls for latitude and longitude (Robinson (1988)). We do this using the IJIVE estimator proposed by Akerberg and Devereux (2009). Further details are in Appendix C.1. The identifying assumptions for IJIVE are that there is no correlation in measurement error across wells drilled in the same month, and that there are no time-varying factors other than P_i and P_{wt} that would affect Haynesville-wide time-series variation in water use and production during our sample. A potential violation of this second assumption would be factor-augmenting technological progress, but our understanding is that significant improvements in technology occurred after but not within our 2009–2013 sample period (Cadotte et al. (2017)). In fact, during this period both water use and production from new wells actually slightly decreased on average (consistent with an overall decrease in P_i and an increase in completion costs) rather than increased (see Figure A.4 in Appendix B.2.)

Using IJIVE, we find an estimate of β_w equal to 2.41 TBtu. This estimate implies that moving from the 25th to the 75th percentile of water (from 4.4 million gallons to 6.6 million gallons) would increase production by 0.97 TBtu, which is approximately equal to one-half the interquartile range of production (1.85 TBtu). The estimates are presented in Table IV, column 1. We obtain a similar estimate of β_w equal to 2.53 TBtu (column 2) using the UJIVE methodology of Kolesar (2013), which takes a similar leave-one-out instrumental variable approach but handles covariates differently (see Appendix C.1). Column 3 shows the 2SLS estimate where we use month fixed effects as an instrument and include flexible controls for latitude and longitude in both stages (Li and Stengos (1996)). Column 4 shows the OLS estimate where we flexibly control for latitude and longitude (Robinson (1988)). Consistent with classical measurement error and the discussion in

¹⁰We plot the dispersion of water use in Figure A.4 in Appendix B.2.

TABLE IV
ESTIMATES OF THE IMPACT OF WATER INPUT ON GAS PRODUCTION.

	IJIVE	UJIVE	2SLS	OLS
β_w	2.41 (0.89) [0.76]	2.53 (0.95) -	1.86 (0.45) [0.61]	1.15 (0.22) [0.22]
N	2019	2019	2019	2019

Note: Estimates of β_w from equation (1). Production is measured in millions of mmBtu (TBtu); water is measured in millions of gallons. Standard errors are clustered at the township level, with analytic standard errors in parentheses and bootstrapped standard errors in brackets (using 5000 bootstrap draws). Due to UJIVE’s computational burden, we do not compute bootstrapped standard errors for UJIVE. The IJIVE and UJIVE estimators do not produce traditional first-stage F statistics, so to assess first-stage fit we instead project observed residualized log water onto predicted residualized log water. For IJIVE, the coefficient from that projection is 0.52 (standard error = 0.18), and for UJIVE it is 0.50 (standard error = 0.17).

Ackerberg and Devereux (2009), both the 2SLS and OLS estimates are biased toward zero, with the bias being greater for OLS than for 2SLS.

The IJIVE and UJIVE estimates will themselves be biased toward zero if measurement error is correlated across wells drilled in the same month. This assumption is not directly testable, though we have found that if we apply the IJIVE estimator while leaving out all wells drilled in the same section, we obtain a larger but imprecise estimate of β_w equal to 3.37 TBtu (clustered standard error = 2.14 TBtu). We have therefore also simulated our main counterfactuals discussed in Sections 6 and 7 below using a value of $\beta_w = 3.50$ TBtu, finding results that are qualitatively similar.¹¹

5.2. Drilling Profits

If the firm operating in unit i drills its first well j in period t , it gets well-level profits π_{ijt} that depend on profit-maximizing water use W_{ijt}^* , the production function $g(\theta_i, X_i, W_{ijt}^*, \varepsilon_{ij})$, the natural gas price P_t , the royalty rate k_i , the rig dayrate D_t , operating and gathering costs c , and the share of acreage remaining under lease at the time of drilling f_{it} . Profits also depend on the severance tax s , the corporate income tax τ , and the effective corporate income tax rate on capital expenditure τ_c . The functional form for profits is given by equation (2):

$$\begin{aligned} \pi_{ijt} = & f_{it}(1 - \tau)((1 - s)(1 - k_i) - c)P_t g(\theta_i, X_i, W_{ijt}^*, \varepsilon_{it}) \\ & - (f_{it}(1 - \tau)(1 - s + sk_i) + \tau - \tau_c)(\alpha_0 + \alpha_1 D_t) \\ & - f_{it}(1 - \tau)(1 - s + sk_i)P_{wt} W_{ijt}^*. \end{aligned} \tag{2}$$

The royalty k_i is the acreage-weighted average royalty for the unit. The fraction of the unit under lease f_{it} determines what fraction of total profits go to the firm, as mineral owners whose leases have expired become minority shareholders in the lease.

¹¹When we set $\beta_w = 3.50$ TBtu, we also reestimate the water price intercept γ_0 in equation (5) and the β_0 , σ_ε , and α_0 parameters estimated via maximum likelihood in Section 5.4. With these parameters, the analysis in Section 6 continues to find modest effects of a primary term on total surplus in the presence of a 25% royalty, with the effect positive for units with production greater than 2.4 TBtu. This result is consistent with the intuition discussed in that section that primary terms are less effective at increasing surplus when output depends strongly on firms’ input choices. The analysis from Section 7 continues to find that a primary term slightly reduces the landowner’s revenue.

At the time of drilling, the firm pays a total rig rental payment that depends on the rig dayrate D_t . We set α_1 to be the average number of days required to drill a Haynesville well in our sample: 59.3. The intercept α_0 is unobservable fixed costs and is estimated via maximum likelihood as discussed in Section 5.4. Costs of water and associated fracking inputs are denoted $P_{wt}W_{ijt}^*$, where P_{wt} is the price of water (the first-order condition for W_{ijt}^* is given in Appendix C.2).

The term c denotes operating and gathering costs paid to gathering pipeline operators and other service providers. We treat these costs as proportional to the value of the gas produced. To calibrate c , we use Gülen et al. (2015), which states that typical operating and gathering costs cP_t for the Haynesville shale were about \$0.60/mmBtu in the earliest years of Haynesville shale gas extraction. We divide \$0.60/mmBtu by the average natural gas price prevailing in 2009–2010 to arrive at $c = 0.0963$.

The severance tax s in Louisiana's shale wells is 4% (Kaiser (2012)).¹² The combined state and federal marginal corporate income tax rate τ is 40.2%, and the corporate income tax on capital drilling expenditure τ_c is 36.8% (Metcalf (2010), Gülen et al. (2015)).¹³ We assume that both s and τ also apply to the owner's royalty income.

5.3. Price Process and Water Price Estimation

When firms decide when to drill a well, they must form expectations about future prices. Following Kellogg (2014), we model natural gas prices P_t and rig dayrates D_t as following the Markov processes given by equations (3) and (4), respectively. The drift parameters κ_0^P , κ_1^P , κ_0^D , and κ_1^D allow for mean reversion. We assume that price volatility σ^P is constant. We estimate κ_0^P and κ_1^P by regressing $\ln P_{t+1} - \ln P_t$ on P_t , using data from 1993 (when futures prices are first reliably liquid) through 2008. We assume that $\kappa_0^D = \kappa_0^P$ and $\kappa_1^D = \kappa_1^P \bar{D}_t / \bar{P}_t$, so that dayrate mean reversion is proportional to that of natural gas prices.¹⁴ We treat each period t as a calendar quarter and aggregate all data to this level:

$$\ln P_{t+1} = \ln P_t + \kappa_0^P + \kappa_1^P P_t + \sigma^P \eta_{t+1}^P, \quad (3)$$

$$\ln D_{t+1} = \ln D_t + \kappa_0^D + \kappa_1^D D_t + \sigma^D \eta_{t+1}^D. \quad (4)$$

Parameter estimates are shown in Table V and imply that the long-run mean natural gas price is \$3.92/mmBtu and the long-run mean dayrate is \$7258 per day. We assume that the shocks η_{t+1}^P and η_{t+1}^D are drawn from an i.i.d. bivariate standard normal distribution, with a covariance matrix that we estimate using the residuals of equations (3) and (4).

We do not observe the water price P_{wt} directly. We therefore model P_{wt} as a function of P_t , D_t , and unobserved factors ω_t per equation (5):

$$\log P_{wt} = \gamma_0 + \gamma_1 \log P_t + \gamma_2 \log D_t + \omega_t. \quad (5)$$

To estimate equation (5), we combine it with the first-order condition for water implied by equation (2) to obtain a projection of $\log W_j$ onto $\log P_t$ and $\log D_t$ that recovers γ_0 , γ_1 ,

¹²Louisiana's severance tax on Haynesville shale wells becomes payable after either the well has been producing for 2 years or the well's drilling costs have been paid, whichever comes first (Kaiser (2012)). We simplify by assuming a tax of 4% on production revenue and allowing the firm to deduct drilling costs (subject to revenue exceeding costs). In the event that the well does not "pay out," some taxes are not owed and the firm's profit is given in equation (A.7) in Appendix C.2.

¹³To calculate τ_c , we treat 50% of drilling expenditures as immediately expensable, while the remainder must be capitalized and depreciated over time using the double declining balance method (Metcalf (2010)).

¹⁴ \bar{P}_t and \bar{D}_t denote the average price and dayrate, respectively, over 1993–2008.

TABLE V
SUMMARY OF THE MODEL'S PARAMETER ESTIMATES.

Parameter	Notation	Value	Std. error	Units	See section
Taxes and operating/gathering costs					
Severance tax rate	s	4%			5.2
Federal and state income tax rate	τ	40.2%			5.2
Effective income tax on drilling expenditure	τ_c	36.8%			5.2
Operating and gathering cost parameter	c	0.10			5.2
Gas price and rig dayrate transitions					
Price drift constant	κ_0^P	0.0044	(0.0069)		5.3
Price drift linear term	κ_1^P	-0.0024	(0.0013)	mmBtu/\$	5.3
Price volatility	σ^P	0.10	(0.018)		5.3
Dayrate drift constant	κ_0^D	0.0044	(0.0069)		5.3
Dayrate drift linear term	κ_1^D	-1.15	(0.64)	\$million ⁻¹	5.3
Dayrate volatility	σ^D	0.089	(0.016)		5.3
Price - dayrate correlation	ρ	0.33	(0.12)		5.3
Water use and pricing parameters					
Production function coef. on log water input	β_w	2.41	(0.76)	TBtu	5.1
Log water price projection constant	γ_0	-3.59	(4.50)		5.3
Log water price projection coef. on log P_t	γ_1	1.01	(0.18)		5.3
Log water price projection coef. on log D_t	γ_2	0.24	(0.19)		5.3
Well productivity					
Constant	β_0	-37.2	(0.8)	TBtu	5.4
Coefficient on OGIP	β_1	17.3	(4.4)	TBtu/OGIP	5.4
Standard deviation of log(θ)	σ_θ	0.79	(0.2)		5.4
Standard deviation of log(ε)	σ_ε	0.70	(0.16)		5.4
Drilling and completion costs					
Drilling cost dayrate coefficient	α_1	59.3	(1.2)	days	5.2
Drilling cost intercept	α_0	3.26	(2.34)	\$million	5.4
Cost shock scale parameter	σ_v	1.42	(0.78)	\$million	5.4

Note: TBtu refers to trillions of Btu (i.e., millions of mmBtu). OGIP is measured in trillions of cubic feet of gas per square mile. In the production function, water enters in gallons. In the log water price projection, the water price is measured in \$ per million gallons, the gas price is in \$ per TBtu, and the dayrate is in \$ per day. The estimated values for α_0 and σ_v are pre-tax.

and γ_2 . We obtain $\gamma_0 = -3.59$, $\gamma_1 = 1.01$, and $\gamma_2 = 0.24$ (see Table V, where the standard errors account for the variance in the estimate of β_w). We apply Bayesian shrinkage to the residuals to back out the disturbance ω_t , and hence $\log P_{wt}$, in each period. Further details are in Appendix C.3.

The estimated ω_t have an AR1 coefficient of 0.09 (with a standard error of 0.24). We therefore assume that the ω_t are not serially correlated, and we also assume that the ω_t are not realized until after firms make their drilling decisions each period. These tractability assumptions imply that while ω_t affects firms' water choice and production for any drilled wells, the dynamic model need not track ω_t as a state variable.

5.4. Dynamic Problem and Simulated Maximum Likelihood

We now turn to the firm's dynamic drilling problem. The firm solves an optimal stopping problem, deciding in each quarter whether to drill or to wait. For each unit i in each period t , the firm faces the following state variables when making its decision:

- The gas price P_t and rig dayrate D_t

- The unit's royalty k_i and the unit's schedule of acreage expiration, given by the vector \mathbf{f}_{it} . The elements of \mathbf{f}_{it} are $f_{it}, f_{i,t+1}, f_{i,t+2}, \dots$, which denote the share of unit acreage that will remain leased (i.e., unexpired) in t and all future periods.
- Observable (to the econometrician) productivity shifters X_i (i.e., OGIP), and an unobservable (to the econometrician) productivity shifter θ_i

When the firm drills its initial well in some period t , it can either drill one or multiple wells at that date. Drilling one well gives it an infinite timeline to drill additional wells with the acreage held at f_{it} . In our estimation and counterfactuals, we assume that the pooling unit has space for a total of $M = 3$ wells.¹⁵ Conditional on no previous drilling, the firm can choose to drill $m = 0, 1, 2$, or 3 wells. All wells drilled within the unit are assumed to have the same expected productivity ($\beta_0 + \beta_1 X_i + \theta_i$); we abstract away from learning or other interactions between wells drilled in the same unit that may cause optimal water use or production to vary across wells.

Payoffs to drilling and not drilling each potential well also involve cost shocks ν_{it}^1 and ν_{it}^0 , respectively, which are i.i.d. draws from a type-1 extreme value distribution with standard deviation σ_ν . These shocks are necessary for rationalizing the data because our model abstracts away from factors such as rig availability, well interference, learning, and financial frictions that might affect firms' drilling timing decisions (Hodgson (2018), Steck (2018), Agerton (2020), Gilje, Loutskina, and Murphy (2020)). The larger σ_ν is, the less sensitive are the model's simulated drilling probabilities to factors such as prices, unit productivity, and impending lease expiration.

Let S_{it} denote the set of observable state variables (all but θ_i). The Bellman equation is

$$\begin{aligned}
 V_{i,t}(S_{it}, \theta_i) = & E_{P_{wt}, \nu_{it}^1, \nu_{it}^0} \left[\max \left\{ \delta E[V_{i,t+1} | S_{it}, \theta_i] + f_{it} M \nu_{it}^0, \right. \right. \\
 & \max_{m \in \{1, \dots, M\}} \left[m (E_{P_{wt}} [\pi_{it}(S_{it}, \theta_i)] + f_{it} \nu_{it}^1) \right. \\
 & \left. \left. + (M - m) (\delta E[\tilde{U}_{i,t+1,t} | S_{it}, \theta_i] + f_{it} \nu_{it}^0) \right] \right\} \Big]. \quad (6)
 \end{aligned}$$

$V_{i,t}(S_{it}, \theta_i)$ gives the firm's unit-level expected value at date t after learning S_{it} and θ_i , but prior to learning P_{wt} , ν_{it}^1 , and ν_{it}^0 . δ is the discount factor, set equal to 0.909 (Kellogg (2014)). The first line of equation (6) is the continuation value of not drilling. In the second line, $E_{P_{wt}}[\pi_{it}(S_{it}, \theta_i)]$ is the expectation of static well-level profits $\pi_{it}(S_{it}, \theta_i)$ from equation (2), taken over water prices P_{wt} .¹⁶ The total number of wells the firm chooses to drill when it first drills is m , and $E[\tilde{U}_{i,t+1,t} | S_{it}, \theta_i]$ gives the per-well continuation value of a unit that is held by production as of date t . In Appendix C.4, we show that this model implies an ordered logit specification for drilling 0, 1, or M wells each period.

The parameters to be estimated are: β_0 and β_1 from the production function (equation (1)), the drilling cost intercept α_0 , the scale parameter σ_ν of the ν_{it} cost shocks, the standard deviation σ_θ of the θ_i , and the standard deviation σ_ε of the ε_{ij} . We assume θ_i and ε_{ij} have mean-zero log normal distributions. We estimate this set of parameters—which we denote by Ω —using simulated maximum likelihood, similar to Kellogg (2014) and Agerton (2020). This nested fixed-point procedure (Rust (1987)) simulates, for given parameters Ω , unit-level probabilities that the unit's first well is drilled in each period t and

¹⁵The mean number of wells in a unit, conditional on at least 2 wells being drilled, is 3.2.

¹⁶In practice, we have found that $E_{P_{wt}}[\pi_{it}(S_{it}, \theta_i)]$ is nearly indistinguishable from $\pi_{it}(S_{it}, \theta_i)$ evaluated at $E[P_{wt} | S_{it}]$, so to save computation time our model implements the latter when computing drilling probabilities and continuation values.

expected output $E_{\varepsilon_{ij}}[Y_{it}]$ conditional on drilling, given the unit’s time path of observed state variables $\{S_{it}\}$ (which we denote \mathbf{S}_i), a value for θ_i , and the time path of water prices $\{P_{wt}\}$. This empirical strategy assumes that units’ royalties k_i and schedules of acreage expiration \mathbf{f}_{it} are independent of θ_i . This assumption is a consequence of the fact that we do not otherwise impose structure on how lease terms are determined in our econometric model. In practice, the observed variation in lease terms is limited but exhibits some dependence on units’ OGIP, as discussed in Section 3.3 and Appendix B.2.

For each unit i , let the indicator variable I_{it} equal 1 if unit i is first drilled in quarter t in the data. The indicator I_{i0} equals 1 if the unit is not drilled by Q4 2013, so that $\sum_t I_{it} + I_{i0} = 1 \forall i$. Let $Pr(I_{it} = 1 | \theta_i, \Omega, \mathbf{S}_i)$ be the model’s simulated probability that unit i is drilled in quarter t , with $Pr(I_{i0} | \theta_i, \Omega, \mathbf{S}_i)$ denoting the simulated probability that the unit is not drilled. For drilled units, let $f(Y_{ij} | \theta_i, \Omega, S_{it}, P_{wt}, t)$ denote the pdf of the well’s simulated production conditional on drilling at t , evaluated at the well’s actual production Y_{ij} . The simulated likelihood integrates over the distribution of θ_i , denoted as $\psi(\theta_i | \sigma_\theta)$ (see Appendix C.6.1 for details). The log likelihood, letting $\{\mathbf{S}_i\}$ denote the set of \mathbf{S}_i , is

$$\begin{aligned}
 LL(\Omega, \{\mathbf{S}_i\}, \{P_{wt}\}) = & \sum_i \left[I_{i0} \cdot \log \left(\int_{\theta} Pr(I_{i0} = 1 | \theta, \Omega, \mathbf{S}_i) \psi(\theta | \sigma_\theta) d\theta \right) \right] \\
 & + \sum_i \sum_t \left[I_{it} \cdot \log \left(\int_{\theta} Pr(I_{it} = 1 | \theta, \Omega, \mathbf{S}_i) \right. \right. \\
 & \left. \left. \times f(Y_{ij} | \theta, \Omega, S_{it}, P_{wt}, t) \psi(\theta | \sigma_\theta) d\theta \right) \right]. \tag{7}
 \end{aligned}$$

We estimate the model using a subset of our analysis sample that we defined in Section 3.4 and used in Section 4. For each unit, define its “start date”—after which time the model considers drilling to be possible—as the date at which leased acreage in the unit reaches its maximum. We restrict the sample to units: (1) whose start date is within the 2009–2013 period used to estimate β_w (as discussed in Section 5.1); (2) whose leased acreage weakly declines over time after the start date;¹⁷ and (3) that do not experience drilling before the start date. We impose these restrictions to remain agnostic about the process of adding acreage to an existing unit and to avoid modeling how units starting before 2009 survive without drilling into the 2009–2013 sample window. We also drop units for which royalty rates or leased acreage data are either missing or likely to be inaccurate (see Appendix C.5). Our final *estimation sample* contains 241 units, of which 73 experienced drilling. This rate of drilling is lower than that of analysis sample from Section 3.4 (in which 712 of 1226 units were drilled). This difference is likely a consequence of the fact that the estimation sample selects units that reached their start date in 2009 or later.

5.5. Estimates, Model Fit, and Drilling Profits

The maximum likelihood estimates of $\Omega \equiv \{\beta_0, \beta_1, \sigma_\theta, \sigma_\varepsilon, \alpha_0, \sigma_\nu\}$ are presented in Table V, where the standard errors are clustered on township (to account for spatial correlation across nearby sections) and account for the fact that the parameters associated with water input choices ($\beta_w, \gamma_0, \gamma_1$, and γ_2) and rig rental costs (α_1) are estimated in earlier

¹⁷Following the evidence from Section 4, we assume that leases expire at the end of the potential extension term if we observe an extension clause. We assume no further extensions are possible after the initial extension.

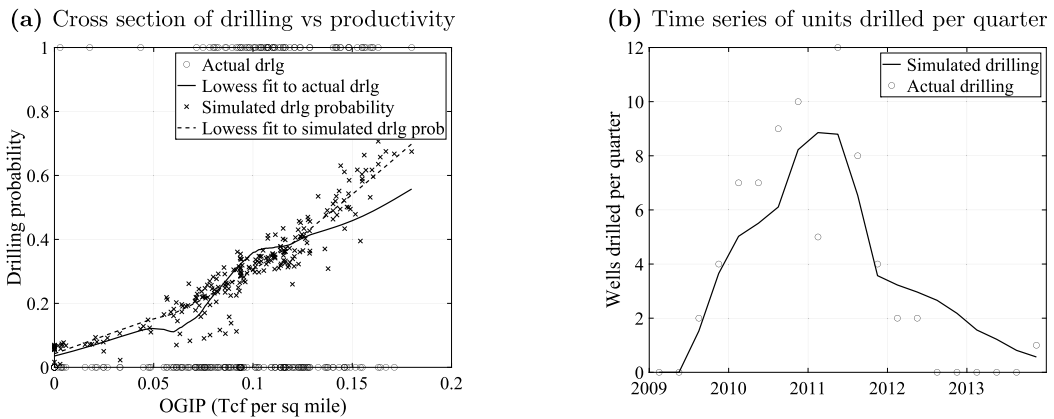


FIGURE 7.—Fit of estimated model to the drilling data. Note: In Panel (a), we plot the following unit-level variables against each unit's OGIP: whether the unit was ever actually drilled (circles plotted at 0 or 1), a lowess fit to actual drilling (solid line), the simulated probability the unit is ever drilled (x's), and a lowess fit to the simulated probability (dashed line). In Panel (b), we plot the number of times each quarter in which a unit is drilled for the first time, in both the actual data (circles) and estimated simulation (solid line). Plotted data include all units in the estimation sample.

stages (see Appendix C.6.2). In Figure 7, we show that the unit-level drilling simulated by the estimated model fits the data well in both the cross-section (Panel (a)) and time series (Panel (b)).

The estimated scale parameter σ_v of the type-1 extreme value drilling cost shocks is \$1.42 million, before taxes. The estimate of the drilling cost constant α_0 is pinned down by fitting the model's overall simulated rate of drilling (73.0 of 241 units at the parameter estimates) to actual drilling (73 of 241 units). The estimate of $\alpha_0 = \$3.26$ million implies that the estimated average drilling and completion cost (including water input) for a well drilled during our 2009–2013 sample is \$10.1 million, which is in the range of accounting costs summarized in Table I.¹⁸

We find that OGIP and unobservable productivity are empirically important features of the production function. For the output equation (1), we estimate the coefficient on OGIP $\beta_1 = 17.3$ TBtu per unit of OGIP (measured in trillion cubic feet per square mile), and $\sigma_\theta = 0.789$ (implying a standard deviation of θ in levels of 1.27 TBtu), both of which are statistically significant at the 1% level. The estimate of β_1 is driven by the correlation of both output and drilling hazards with OGIP in the data. Had we not modeled the unobservable θ , the estimate would be biased toward zero due to selection of drilling on θ (Olley and Pakes (1996)). Indeed, the estimate of β_1 obtained from simply projecting well-level output on unit-level OGIP in the estimation sample is just 12.7 TBtu per unit of OGIP. Moreover, when we project output on OGIP and on the model's simulated probabilities (at the parameter estimates) that each unit is ever drilled in-sample, the coefficient on the drilling probability is -6.3 TBtu. Consistent with selection on θ , this negative coefficient implies that wells drilled at locations and times when the model thinks drilling would be unlikely, based on all observables S_{it} , are more productive than

¹⁸The \$10.1 million estimate includes rig expenditures evaluated at the sample average dayrate, average water expenditures based on water prices during the sample and simulated water input per well, and the expected realization of the cost shock conditional on drilling.

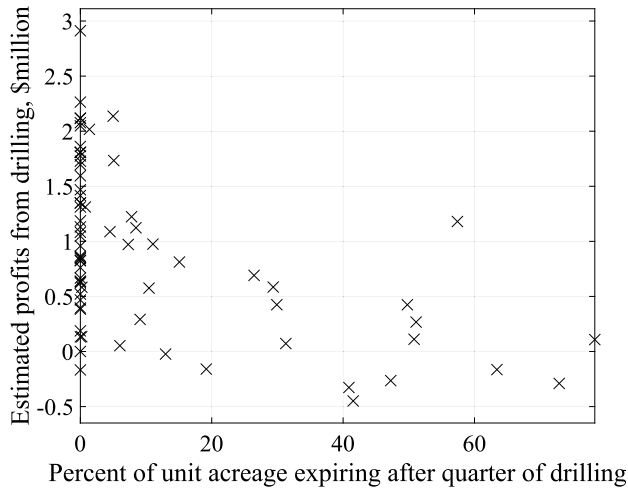


FIGURE 8.—Estimated firms' profits from the first well drilled in each unit of the estimation sample versus the percentage of unit acreage scheduled to expire. Note: Each observation represents the first well drilled in each of the 73 units drilled in the estimation sample. The horizontal axis plots the percentage of acreage in the unit that is scheduled to expire following the quarter-of-sample in which drilling occurred. The vertical axis plots each well's estimated profits.

expected based on OGIP alone. This correlation between output (conditional on OGIP) and drilling probability drives the estimate that σ_θ is large and statistically significant.

We use the estimated model to quantify the realized profits firms earned from the first well drilled in each unit in the estimation sample.¹⁹ In Figure 8, we show how these profits vary with the share of unit acreage that is scheduled to expire within one calendar quarter of drilling. Wells drilled when no acreage is about to expire (the observations on the vertical axis) tend to be highly profitable, earning \$1.18 million on average. In contrast, wells drilled when more than 10% of acreage is about to expire earn average profits of just \$0.24 million, and 37% of such wells actually lose money. The low or negative profitability of these wells is consistent with the notion that firms drilled them primarily to hold acreage and preserve the option to drill additional wells in the future.

6. EFFECTS OF ROYALTIES AND PRIMARY TERMS ON DRILLING, INPUT CHOICE, PRODUCTION, AND TOTAL SURPLUS

How do contract terms affect drilling, input choice, production, and surplus? We first use our estimated model to simulate outcomes for a hypothetical unit that has the average OGIP from our estimation sample and $\theta = 0$. We simplify the unit's leasing structure by assuming that it is covered by a single lease. We assume that the unit can accommodate up to three wells and that drilling one well is sufficient to hold the unit by production. We fix the unit's start date to be the first quarter of 2009 and simulate outcomes from that date forward, taking an expectation over the possible paths for natural gas prices and rig dayrates.

¹⁹Our estimates of realized profits account for the expected value of the cost shock ν , conditional on drilling. We also integrate over the distribution of productivities θ for each unit, using Bayes' rule to infer the probability that a firm of productivity θ drilled the unit.

We study outcomes for four types of contracts: (1) a lease with no royalty and no (i.e., an infinite) primary term, so that the lease maximizes total surplus; (2) a lease with a 25% royalty and no primary term; (3) a lease with no royalty and a 5-year primary term; and (4) a lease with a 25% royalty and 5-year primary term. We choose a 25% royalty because this value is the modal royalty in the data, and we choose a 5-year primary term because the modal lease has a 3-year term and a 2-year built-in extension. When modeling cases involving a primary term, we follow our assumption from Section 5 that the original lessee has a terminal payoff of zero should the lease expire without drilling having taken place. Following an expiration, we capture the remaining option value of the undrilled unit by modeling an infinite-horizon lease with the same royalty and same productivity level.

We find that the royalty and primary term have a large effect on the timing of drilling. In Figure 9, we present quarterly first-well drilling probabilities and hazards for a mean productivity unit under each of these leases. We find that a 25% royalty substantially reduces the likelihood of drilling each period: Absent a primary term deadline, the probability that the unit is drilled within 10 years is 58% with no royalty and 21% with a 25% royalty.²⁰ This large effect of the royalty on drilling probabilities is similar to the result in [Bhattacharya, Ordin, and Roberts \(2018\)](#) that royalties on state-owned parcels in New Mexico substantially reduced drilling there. We further find that, in addition to delaying drilling, the royalty reduces water input and production conditional on drilling. Average simulated water use for a well drilled within 10 years of the unit's start is 7.8 million gallons with no royalty, but it is 5.8 million gallons with a 25% royalty. This input difference leads expected gas production per well to be 2.6 TBtu with no royalty but 1.9 TBtu with a 25% royalty.²¹

Because of the delay and input choice distortions, imposing a 25% royalty on a lease with no primary term deadline reduces total surplus from \$2.60 million to \$1.71 million (these values are post-tax and include expected surplus earned beyond the 10-year window shown in Figure 9 if drilling does not occur within 10 years). Of that surplus loss, 43% arises from the water input distortion, with the remainder coming from the drilling timing distortion.²²

In Figure 9, we also show drilling probabilities and hazards under a 5-year primary term, both with and without a 25% royalty. In both cases, the primary term causes drilling to bunch at the deadline, echoing our descriptive results from Section 4. Without the royalty, the primary term causes drilling to be substantially more likely than under the surplus-maximizing counterfactual of no royalty and no primary term. This distortion reduces total surplus from \$2.60 million to \$2.14 million, where the latter number includes the unit's option value after primary term expiration if it is not drilled during the primary term.

When we account for the royalty, however, the increase in drilling probability induced by the primary term draws the drilling rates closer to, rather than farther from, those obtained under the surplus-maximizing lease. During the 5-year primary term (with a 25% royalty), the overall probability of drilling is 25%, relative to 30% under a surplus-maximizing lease and just 8% for a royalty-only lease. Thus, relative to a royalty-only

²⁰The drilling probability and hazard increase over time in our simulations because the rig dayrate decreases in expectation after Q1 2009.

²¹If we isolate the direct royalty distortion channel (by fixing the price and dayrate at their Q2 2009 levels), we find similar results.

²²We quantify the surplus loss from the water distortion by computing the per-period change in profits and royalties, conditional on drilling, when a royalty is imposed, multiplying these changes by each period's drilling probability in the absence of a royalty, and then taking the discounted sum.

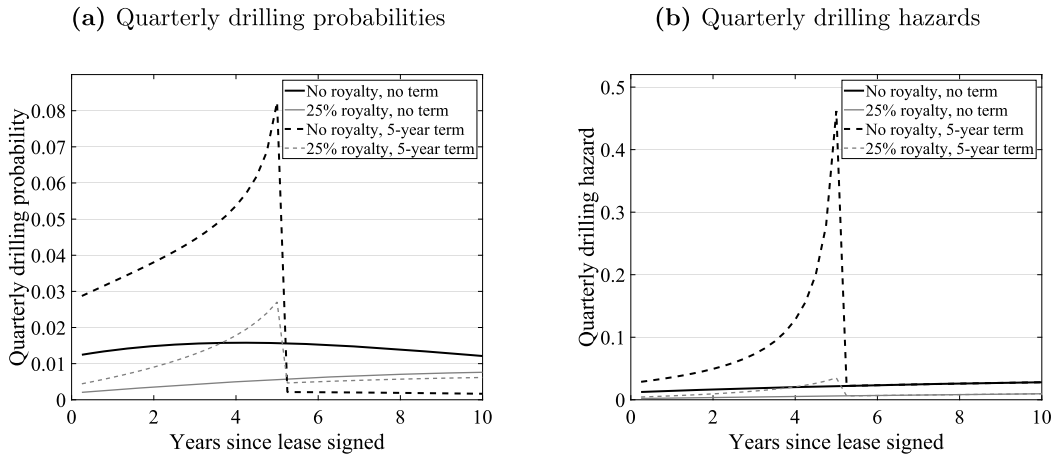


FIGURE 9.—First-well drilling probabilities and hazards for a mean-productivity unit, with and without a 25% royalty and 5-year primary term. Note: Graphs compare expected drilling timing for four scenarios: 0% royalty and no primary term (black line, and total surplus maximizing), 25% royalty and no primary term (gray line), 0% royalty and 5-year primary term (dashed black line), and 25% royalty and 5-year primary term (dashed gray line). In Panel (a), we show drilling probabilities; in Panel (b), we show drilling hazards. Simulations are for a mean productivity unit (mean OGIP and $\theta = 0$) starting in Q1 2009. Probabilities and hazards shown after primary term expiration correspond to an infinite-horizon lease with the same royalty and productivity. Probabilities and hazards are expectations over all possible price paths starting from conditions in Q1 2009.

lease, adding a primary term slightly increases total surplus by 2.8%, from \$1.71 million to \$1.76 million.²³

Productivity varies across the Haynesville Shale, and the effects of primary terms could depend on that productivity. In Table VI, we summarize our simulation results for the mean-productivity unit as well as for a low-productivity unit (10th percentile OGIP and $\theta = 0$), a high-productivity unit (90th percentile OGIP and $\theta = 0$), and for the average over all productivity types implied by our estimates (where the distribution of productivities accounts for both the distribution of OGIP in our estimation sample and the distribution of θ). We plot average (over all productivity types) drilling probabilities and hazards for each lease condition in Figure 10.

The effect of a primary term on drilling and surplus varies depending on the underlying productivity of the unit. Low-productivity units are naturally associated with lower probabilities of drilling and lower output conditional on drilling than are high-productivity units.²⁴ For each productivity type, the 25% royalty delays drilling and reduces both water use and gas production, leading to a substantial reduction in total surplus. Absent a royalty, a 5-year primary term would also reduce total surplus for all productivity types, since it would increase the probability of drilling above that associated with the no-royalty, no primary term contract. But after accounting for the royalty, the increase in drilling induced by the primary term tends to better align the overall likelihood of drilling the unit's first well with that achieved by the no-royalty, no primary term contract, as shown

²³If we were to exclude post-expiration option value from our total surplus calculation, we would find that the primary term decreases total surplus to \$0.76 million.

²⁴Low-productivity units have higher water use conditional on drilling than high-productivity units because low-productivity units are more likely to be drilled under high gas prices or low water prices.

TABLE VI
SIMULATED IMPACTS OF A 25% ROYALTY AND 5-YEAR PRIMARY TERM ON UNIT OUTCOMES.

Outcome	No royalty no pri term	25% royalty no pri term	No royalty 5-year term	25% royalty 5-year term
Mean-productivity unit				
Prob(drilled within 5 years)	29.7%	7.9%	90.4%	25.3%
Prob(drilled within 10 years)	57.9%	21.5%	94.2%	36.3%
Water use (million gal) drlg	7.8	5.8	7.5	5.7
Gas production (TBtu) drlg	2.6	1.9	2.5	1.9
Total surplus (\$million)	2.60	1.71	2.14	1.76
10th percentile OGIP unit				
Prob(drilled within 5 years)	1.6%	0.8%	3.6%	1.4%
Prob(drilled within 10 years)	6.9%	3.8%	8.8%	4.4%
Water use (million gal) drlg	8.3	6.0	8.2	5.9
Gas production (TBtu) drlg	1.6	0.8	1.6	0.8
Total surplus (\$million)	0.37	0.29	0.36	0.29
90th percentile OGIP unit				
Prob(drilled within 5 years)	78.6%	34.3%	100.0%	92.6%
Prob(drilled within 10 years)	95.7%	61.7%	100.0%	95.7%
Water use (million gal) drlg	7.3	5.5	7.2	5.3
Gas production (TBtu) drlg	3.4	2.7	3.4	2.6
Total surplus (\$million)	8.06	6.04	7.89	6.24
Mean over all productivities				
Prob(drilled within 5 years)	40.1%	22.4%	60.7%	42.2%
Prob(drilled within 10 years)	53.1%	35.0%	64.1%	46.7%
Water use (million gal) drlg	7.4	5.4	7.4	5.3
Gas production (TBtu) drlg	3.5	3.0	3.3	2.8
Total surplus (\$million)	5.63	4.66	5.49	4.73

Note: Reported drilling probabilities are for the first well in the unit. Reported water use and gas production are for the first well and conditional on drilling within the first 10 years of the unit. The mean productivity, 10th percentile OGIP, and 90th percentile OGIP results assign $\theta = 0$. The “mean over all productivities” results report outcomes that are averaged across the distribution of productivities in the estimation sample of units, accounting for both the distribution of OGIP values in the estimation sample and the estimated distribution $\psi(\theta)$. Reported surplus values are post-tax.

in Table VI and Figure 10. The primary term modestly increases total surplus for all but low-productivity units. Averaged across all units, total surplus with a 25% royalty and 5-year primary term is 1.5% greater than total surplus with a 25% royalty and no primary term (\$4.73 million vs. \$4.66 million). Put another way, the primary term recovers 7.3% of the \$0.98 million surplus loss imposed by the 25% royalty.

The increase in total surplus induced by the primary term is modest for three reasons. First, the resulting time profile of drilling probabilities still does not match that of a surplus-maximizing lease—the bunching at the deadline remains distortionary. Second, the primary term only influences the drilling of the first well, not later wells. Third, the primary term does not affect water input choice conditional on drilling. We examine the relative importance of these mechanisms by simulating cases in which we allow only one well per unit or we shut down firms’ water input decision by setting $\beta_w = 0$ (and then reestimating the model’s γ_0 , β_0 , α_0 , and σ_ε parameters). We present the results of these simulations in Table VII. When we allow the unit to accommodate only one well, we find that that a 5-year primary term recovers 21.0% of the surplus loss induced by the royalty (averaging across all productivity types). The corresponding percentage for the model with no water input is 17.2%, and that for the model with one-well units and no

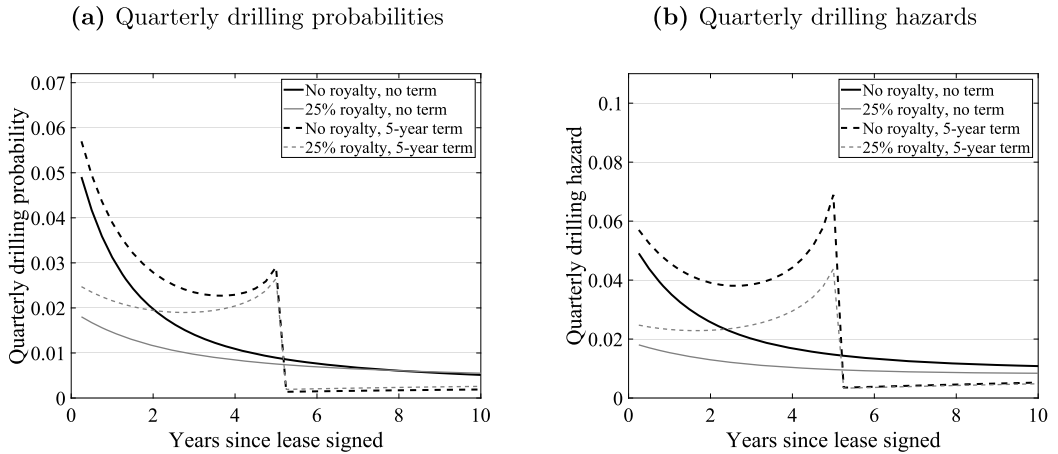


FIGURE 10.—Mean (over all productivities) first-well drilling probabilities and hazards, with and without a 25% royalty and 5-year primary term. Note: Graphs compare expected drilling timing for four scenarios: 0% royalty and no primary term (black line, and total surplus maximizing), 25% royalty and no primary term (gray line), 0% royalty and 5-year primary term (dashed black line), and 25% royalty and 5-year primary term (dashed gray line). In Panel (a), we show drilling probabilities; in Panel (b), we show drilling hazards. Probabilities are the average over all unit-level productivities (per the distributions of OGIP and θ), starting in the first quarter of 2009. Hazards are computed from the average probabilities and account for selective drilling by higher-productivity types. Probabilities and hazards shown after primary term expiration correspond to an infinite-horizon lease with the same royalty and productivity. Probabilities and hazards are expectations over all possible price paths starting from conditions in Q1 2009.

water input is 42.6%. Thus, primary terms appear to be more effective at counteracting the surplus-reducing effects of the royalty in conventional, nonshale gas settings in which each well can only hold the acreage it drains and large fracking jobs are not required.

7. MINERAL OWNERS' REVENUE-MAXIMIZING LEASE CONTRACTS

7.1. Conceptual Framework

Thus far, we have studied how royalties and primary terms impact drilling outcomes and total surplus from a mineral lease. This section examines how lease terms affect the expected discounted revenue received by the mineral owner. Addressing this question requires that we model how the up-front bonus payment is determined, which in turn requires a model of the leasing process and mineral owners' objectives and beliefs.

TABLE VII

INCREASE IN TOTAL SURPLUS INDUCED BY A 5-YEAR PRIMARY TERM, AS A PERCENT OF THE SURPLUS LOSS INDUCED BY A 25% ROYALTY.

3 wells/unit $\beta_w = 2.41$ TBtu	1 well/unit $\beta_w = 2.41$ TBtu	3 wells/unit $\beta_w = 0$ TBtu	1 well/unit $\beta_w = 0$ TBtu
7.3%	21.0%	17.2%	42.6%

Note: Simulated surplus values are post-tax and averaged across the distribution of productivities in the estimation sample of units, accounting for both the distribution of OGIP values in the estimation sample and the estimated distribution $\psi(\theta)$. Values are for a unit starting in Q1 2009 and are taken as an expectation over all possible price paths.

We assume the owner's goal is to maximize expected revenue, that the owner can make a take-it-or-leave-it (TIOLI) lease offer to the firm, and that the firm has private information about productivity.²⁵ This framework has been used to study effects of royalties in auctions of state-owned leases, where the royalty reduces the up-front bonus payment while still potentially increasing the owner's total expected revenue (Bhattacharya, Ordín, and Roberts (2018), Ordín (2019), Kong, Perrigne, and Vuong (2022)). As discussed in Hendricks, Porter, and Tan (1993) and Skrzypacz (2013), the royalty compresses firms' type space, reducing their information rent and increasing the owner's total payoff. However, the royalty also distorts firms' drilling incentives, and the owner's revenue-optimal royalty trades off information rent reduction against incentive distortions.

The assumption that the owner can make a TIOLI offer is strong since private mineral leases are typically not allocated using organized auctions (Covert and Sweeney (2023)). We adopt it because it allows for a tractable model and for our results to be compared to those from prior work. The fact that Haynesville leases include royalties suggests that owners have at least some bargaining power, since if firms could make TIOLI offers the equilibrium contracts would not include a contingent payment (Skrzypacz (2013)).

Unlike papers using oil and gas auction data, we do not observe bonus bids and must make assumptions about what information is common knowledge and what is known only to firms. We assume the owner knows the value of OGIP, the values of all parameters, all price paths, and the distribution $\psi(\theta)$, but that it does not know the true value θ_i .²⁶ As in our analysis in Section 6, we simplify the unit's leasing structure by assuming it is covered by a single lease, abstracting away from interactions among different mineral owners within a unit.

In our simulations, the owner makes a TIOLI lease offer at $t = 0$ to a single firm of unknown type θ_i .²⁷ If the firm accepts the offer, then starting at $t = 1$ it operates the lease per the model from Sections 5 and 6. The offer includes a bonus, royalty, and primary term (which may be infinite). For a given royalty and primary term, we assume the bonus is set optimally so that it trades off, on the margin, the owner's immediate revenue gain from a higher bonus against the loss of revenue from types who decline the offer. Thus, our incorporation of the bonus payment allows for the possibility that the lease may not be executed, unlike in our analysis in Section 6.

7.2. Revenue-Maximizing Royalties With No Primary Term

The mineral owner's payoff is maximized by a positive royalty rate. In Figure 11, we show how the royalty rate affects the mineral owner's payoff for a unit with the mean value of OGIP and no primary term. In Panel (a), which presents our baseline specification from Section 5, the owner's revenue-maximizing offer is a royalty rate of 25% with a bonus of

²⁵There may be factors other than expected revenue that enter into mineral owners' objective function. For instance, owners may be risk-averse or risk-loving, may have discount rates or tax incentives that differ from those of the firm, or may experience disutility from having an oil and gas lease. We have explored this last possibility by simulating an alternative model in which the owner loses \$0.1m of value each year the unit is under contract (and in perpetuity if the unit is drilled). In the specification with one well per unit and no water input, a 5-year primary term increases the owner's value by 6.6% rather than the 0.7% shown in the bottom half of Table VIII.

²⁶We also examine a scenario in which the owner knows the distributions of θ and OGIP but not the exact value of either. We find that adding uncertainty about OGIP increases the dispersion of productivity only slightly, and results are similar to those presented here.

²⁷A 2010 survey of mineral lessors in the Marcellus Shale in Pennsylvania found that only 21% of them spoke with more than one company before signing a lease (Ward and Kelsey (2011)).

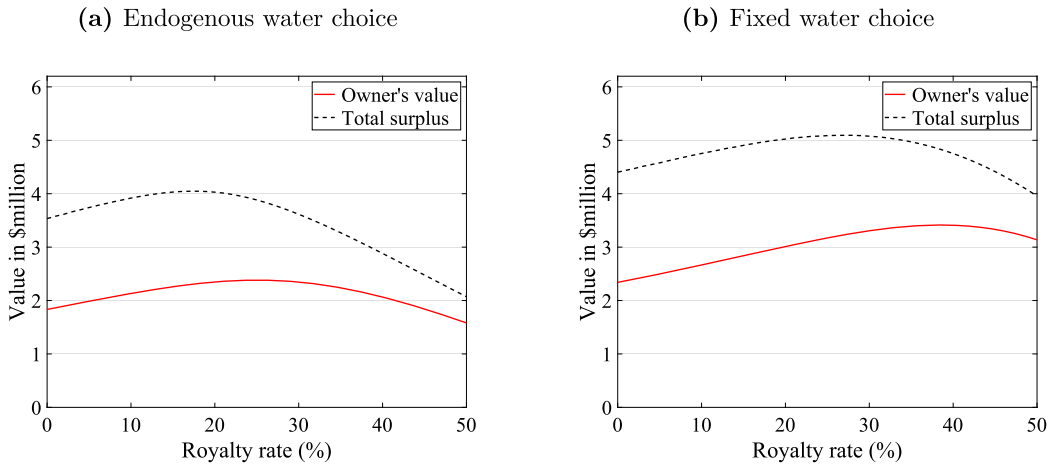


FIGURE 11.—Expected owner value and total surplus vs. royalty rate. Note: Graphs show how expected owner value (solid lines) and total surplus (dashed lines) change as the royalty rate varies, with no primary term. In Panel (a), we show results when firms endogenously choose water inputs; in Panel (b), we show results with fixed water use. Values are post-tax for a unit with mean OGIP, taken as expectations over $\psi(\theta)$ and all possible price paths starting from conditions in Q1 2009.

\$0.86 million. Under these contract terms, there is a 48% probability that the firm accepts the contract. The owner's total expected value is \$2.39 million.

When we shut down firms' water input choice (i.e., set $\beta_w = 0$), the owner's revenue-maximizing royalty rate is substantially higher—39% rather than 25%—as shown in Panel (b) of Figure 11. This result highlights that in the shale oil and gas industry, where fracking inputs are an important determinant of production, the revenue-maximizing royalty is affected by moral hazard in firms' input choices, not just drilling timing. Previous work on owner-optimal royalties (Bhattacharya, Ordin, and Roberts (2018), Ordin (2019), Kong, Perrigne, and Vuong (2022)) has heretofore only considered the second of these effects.

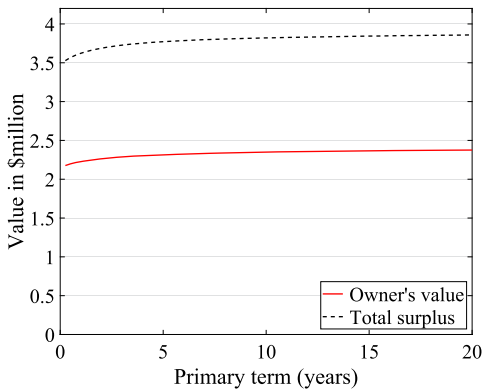
We also evaluate how the royalty rate affects total surplus, continuing to assume that for a given royalty rate, the bonus is set to maximize the owner's revenue. We find that the surplus-maximizing royalty is lower than the owner's revenue-maximizing royalty, as is clear from the plots in Figure 11. Still, the royalty that maximizes total surplus is strictly greater than zero because a very low royalty rate leads the owner to set a high bonus payment, which excludes a large set of firm types.

7.3. Impacts of Primary Terms on Mineral Owners' Revenue

To evaluate the impact of a primary term on the owner's revenue, we must model how the owner proceeds should the initial primary term expire without drilling. We assume that upon expiration, the owner makes a TIOLI renewal offer to the firm, wherein the new lease has the same royalty and primary term as the initial lease, and the bonus is revenue-maximizing given the gas price and rig dayrate on the original lease's expiration date. Renewal offers then continue with each lease expiration until the firm either drills or rejects an offer.²⁸

²⁸In modeling renewals, we assume the mineral owner believes it faces the original distribution of firm types. In principle, the owner should realize that a high-type firm would likely have already drilled by the

(a) Endogenous water choice, 3 wells per unit



(b) Fixed water choice, 1 well per unit

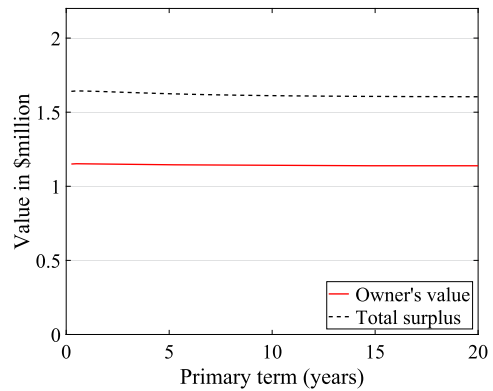


FIGURE 12.—Expected owner value and total surplus vs. primary term. Note: Graphs show how expected mineral owner value (solid lines) and total surplus (dashed lines) change as the primary term varies, holding the royalty fixed. In Panel (a), we show results when firms endogenously choose water inputs, the unit accommodates 3 wells, and the royalty is 25%. In Panel (b), we show results when water use is fixed, the unit accommodates 1 well, and the royalty is 39%. Values are post-tax for a unit with mean OGIP, taken as expectations over $\psi(\theta)$ and all possible price paths starting from conditions in Q1 2009.

We begin by evaluating the owner's payoff at different primary term lengths, using our baseline model evaluated at the sample mean OGIP,²⁹ and with the owner-optimal royalty of 25% from Section 7.2. In Panel (a) of Figure 12, we show that the owner's expected value is slightly increasing in primary term length and is in fact maximized at an infinite primary term. In Table VIII, we show the effects of primary terms on equilibrium contracting outcomes and the division of surplus. An infinite primary term results in owner expected revenue of \$2.39 million, while 5-year and 3-year primary terms result in expected revenue of \$2.31 million and \$2.29 million, respectively. This value reduction is associated with a reduction in the initial bonus (\$0.86 million with an infinite term vs. \$0.61 million with a 5-year term) and a reduction in the share of firms that accept the contract (48% with an infinite term vs. 39% with a 5-year term). The reduction in contract acceptance then leads total surplus to increase in primary term length as well, as shown in Figure 12 and Table VIII.

When we shut down water use and one allow the lease to accommodate one well, we find that a primary term can increase surplus. In Panel (b) of Figure 12, we report results from this case, where we set the royalty at the owner-optimal royalty of 39% (per Section 7.2).³⁰ Now, we find that a primary term slightly increases the owner's value, from \$1.14 million with an infinite primary term to \$1.15 million with a 5-year term. As shown

expiration date, and a low-type firm would not have accepted the original contract. However, allowing beliefs to be updated in this manner would result in an intractably complicated state space. Appendix D discusses how we model lease bonuses and renewals in more detail.

²⁹The pattern of results shown in Figure 12 and Table VIII—a primary term slightly decreases owner value and total surplus in the baseline model but slightly increases it in the single well, no water input model—holds for each OGIP decile.

³⁰If we instead study this case with a 25% royalty, we find that the primary term slightly decreases the owner's value (from \$1.06 million with no primary term to \$1.04 million with a 5-year term and \$1.03 million with a 3-year term). Primary terms reduce the owner's value in this case because the 25% royalty is too low, such that drilling is underdistorted relative to what would maximize the owner's value.

TABLE VIII

SUMMARY OF SIMULATIONS OF THE IMPACTS OF ROYALTY AND PRIMARY TERM COMBINATIONS ON OWNER'S VALUE AND TOTAL SURPLUS, WITH AN INITIAL BONUS THAT MAXIMIZES OWNER VALUE.

	Owner value	Total surplus	Initial bonus	Share of firms participating
Baseline model				
No royalty, no primary term	\$ 1.83 m	\$ 3.53 m	\$ 7.84 m	23.4%
25% royalty, no primary term	\$ 2.39 m	\$ 3.88 m	\$ 0.86 m	48.3%
39% royalty, no primary term	\$ 2.10 m	\$ 2.96 m	\$ 0.39 m	60.2%
25% royalty, 5 yr. primary term	\$ 2.31 m	\$ 3.77 m	\$ 0.61 m	39.4%
25% royalty, 3 yr. primary term	\$ 2.29 m	\$ 3.73 m	\$ 0.48 m	37.4%
One well per unit, no water input				
No royalty, no primary term	\$ 0.78 m	\$ 1.47 m	\$ 2.95 m	26.4%
25% royalty, no primary term	\$ 1.06 m	\$ 1.70 m	\$ 0.71 m	40.0%
39% royalty, no primary term	\$ 1.14 m	\$ 1.60 m	\$ 0.18 m	50.8%
39% royalty, 5 yr. primary term	\$ 1.15 m	\$ 1.62 m	\$ 0.10 m	49.6%
39% royalty, 3 yr. primary term	\$ 1.15 m	\$ 1.63 m	\$ 0.07 m	49.3%

Note: "Baseline model" is our estimated model from Section 5. For cases with a primary term, upon expiration the original firm has the option to extend the lease by paying another bonus. Each extension involves the same royalty rate and term length as the original lease. Values are post-tax for a unit with mean OGIP, taken as expectations over $\psi(\theta)$ and all possible price paths starting from conditions in Q1 2009.

in Table VIII, imposing a primary term does not substantially reduce firms' participation under the optimal bonus, and total surplus is then greater with a primary term than without one.

The intuition driving these results stems from two opposing forces. First, as discussed in Section 6, the primary term can increase total surplus by counteracting the royalty's distortion to the drilling timing of the lease's first well. This effect also benefits the owner. Its value is greatest in the model with one well per lease and no endogenous inputs, since in that model the primary term directly addresses the royalty's only distortion, which is itself large due to the size of the royalty. Second, the primary term effectively increases dispersion in the type space at the time the lease is offered, since the deadline affects low θ types more adversely than high θ types. This effect is the opposite of that of the royalty and reduces the owner's value. Moreover, the owner responds to this effect by setting the bonus so that fewer types agree to the lease offer, reducing total surplus. This second effect outweighs the first in our baseline model but not when we set $\beta_w = 0$ and model only one well per unit.

We formalize this intuition using an alternative version of our model that is analytically tractable but abstracts away from some features of our computational model: it omits rig dayrates D_t and the cost shocks ν_{it} , and it assumes that the lease can only accommodate a single well. This model, which is presented in Appendix E, draws from Laffont and Tirole (1986) and Board (2007) to characterize a TIOLI menu of contracts that the owner can offer the firm in order to maximize its expected revenue. We find that the optimal contract includes a contingent payment paid at the time of drilling that consists of two components: a royalty on total revenue and a fixed payment that could be positive or negative. We show that if β_w is sufficiently small, the fixed payment is made from the owner to the firm and functions similar to a primary term: it incentivizes earlier drilling to counteract the delay effects of the high royalty rate. If β_w is sufficiently large, however, the fixed payment is made from the firm to the owner—in addition to a relatively small royalty—further delaying drilling and playing a role opposite that of a primary term.

8. CONCLUSION

This paper begins by presenting evidence that primary terms embedded into mineral leases in the Haynesville Shale in Louisiana have led to substantial bunching in the timing of firms' drilling activity. While this bunching is distortionary, it also hastens drilling, counteracting a delay distortion induced by lease royalties. We study these effects using an estimated model that incorporates two important features of the Haynesville Shale: the large impact of water input choices on production, and the fact that drilling one well on a unit gives the firm the option to drill follow-up wells. We find that a primary term can modestly increase the total expected surplus from a mineral lease with a 25% royalty rate. When we use an alternative model that shuts down these two features, we find that primary terms are considerably more beneficial. Finally, we find that when we model the owner's decision of what lease terms to offer, the effect of a primary term on the owner's expected revenue is quite small, and positive only when we use the alternative model.

These findings are related to recent litigation and institutional developments in the shale industry. In the Louisiana Haynesville, regulators impose 640-acre pooling unit sizes and have prevailed in court over mineral owners who argued that each well drilled should only hold the acreage that it drained rather than the entire unit ([Gatti vs. State of Louisiana \(2014\)](#)). In other states, however, large mineral owners have moved to include "retained acreage" clauses in their leases that strictly limit the acreage that any one well can hold.

This paper's model could be enriched in future work to more fully understand the economics of primary terms. Our model abstracts away from factors such as rig availability, learning, well interference, and financial frictions that might impact firms' drilling timing decisions ([Hodgson \(2018\)](#), [Steck \(2018\)](#), [Agerton \(2020\)](#), [Gilje, Loutskina, and Murphy \(2020\)](#)); integrating these features could reveal new implications for lease design. The contracting model under information asymmetry in Section 7 could be enriched with more balanced bargaining power and the possibility that the owner could contract with a different firm after the original primary term expires. Future work could also incorporate prespecified lease extension options, which operate like one-time rental payments, encouraging earlier drilling and avoiding state-contingent renegotiation at the expiration of the primary term. Finally, work is needed to understand why lease terms appear to be "sticky," exhibiting little variation across space and time.

Extending our modeling framework to other settings is also likely to be worthwhile. Expanding the scope to other major shale plays would permit an assessment of how royalties and primary terms have affected aggregate U.S. oil and gas supply. Such work could examine the role of mineral leases in driving misallocation of shale drilling in the U.S., relating to [Asker, Collard-Wexler, and De Loecker's \(2019\)](#) work on aggregate wedges between optimal and observed global oil extraction and to [Gilje, Loutskina, and Murphy's \(2020\)](#) documentation of how debt renegotiations have distorted U.S. shale drilling. Our framework could also be used to evaluate the economics of carbon policies in a second-best environment in which oil and gas production is already distorted by mineral lease terms. Finally, the ideas in this paper could be extended to settings such as retail franchising or intellectual property licensing in which principals sell time-limited development options to agents.

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